

## **DIRECTOR ENGINEERING REPORT**

11<sup>th</sup> May 2004

<b>DE3</b>	<b>HORSESHOE BAY RESERVE</b>
<b>FILE: R3-11</b>	<b>KJF</b>

### **SUMMARY:**

Reporting on the Plan of Management for Horseshoe Bay Reserve.



Council, at its meeting of 13<sup>th</sup> January 2004, resolved:

- "1. That the amended draft Plan of Management for Horseshoe Bay Reserve be advertised, with comments sought by 20<sup>th</sup> February 2004.*
- 2. That after submissions are received a Council workshop be held to discuss the issues raised in the submissions and to adopt the final Plan of Management".*

The draft Plan of Management was advertised and some submissions received. The submissions are broadly listed below with comments from the Consultant.

## SUMMARY OF PUBLIC COMMENTS ON DRAFT PLAN OF MANAGEMENT FOR HORSESHOE BAY RESERVE

REFERENCE	SUMMARY OF COMMENT	RESPONSE
L & M.L Pearson	<p>Oppose removal of Caravan Park            Increase parking to Livingstone St            Add cul de sac opposite children's playground            Relocate markets to Brighton Park            No more planting of Norfolk Island Pines</p> <p>Fisherman's hut on Trial Bay beach</p>	<p>Not a recommendation in P of M            Not part of Horseshoe Bay Reserve            A similar recommendation is included in P of M            Already a recommendation in P of M            Have historical and aesthetic significance and therefore P of M recommends continuance            Not part of Horseshoe Bay Reserve</p>
Stan Keifer	<p>Plant species and structures to be in keeping with the local environment            Dredge to creek opening</p> <p>Better maintenance of litter removal required            Do not encourage pedestrian linkages through Caravan Park because in jeopardizes security            Gross pollutant trap should have been installed as part of recent stormwater improvements            Make pedestrian/cycleway to Arakoon a high priority as opposed to medium priority</p>	<p>Already a recommendation in P of M</p> <p>Not part of Horseshoe Bay Reserve and therefore not included in P of M            To be considered            Noted</p> <p>In hand, as part of overall Stormwater Strategy</p> <p>P of M amended to include recommendation</p>
Michael Hinchey James R Cockram Jan Freemantle KL Gribbin	<p>Inadequate preliminary survey work and contradictory boundaries            P of M shows bias in favour of economic gain rather than community use            Traffic flow in Gregory Street not addressed</p> <p>Caravan Park amenities should be available to general public            Building precinct would dominate and compromise lookout and community park</p> <p>No need to extend bicycle path around perimeter of coastline            Brighton Park not to be formalized</p>	<p>Locality Map amended to suit Precinct Plans            Disagree</p> <p>Not part of Horseshoe Bay Reserve therefore not included in P of M            Amenities available near to the Kiosk for general public            Building precinct is to have a DCP written specifically for this zone as per P of M which would ensure these values are not compromised.            Disagree – but Point Briner Headland excluded.            Amenities and upgraded picnic facilities will improve parks existing use as a picnic/bbq recreational area</p>

# H - 3

	<p>Disagree with relocation of markets to Brighton Park Extension of the National Park to a “man made boundary” seems arbitrary excluding a small area of dunal system</p>	<p>Community opinion is divided with this issue. It is important for Council and DIPNR to have control and maintenance responsibility for the well used surf beach, footbridge and area near to the Surf Club. Therefore this area was excluded from National Parks ownership.</p>
<p>Trevor Scott Friends of South West Rocks</p>	<p><b>Inadequate community consultation excluding Ratepayers Assoc. &amp; Friends of SWR</b> Traffic concerns to Livingstone St &amp; Gregory St</p> <p>Caravan Park amenities should be available to general public Replanning of Caravan Park is urgent</p> <p>Building Precinct not required</p> <p>Brighton Park not to be formalized</p> <p>Disagree with relocation of markets to Brighton Park</p>	<p>Carried out as per brief. Three members of Ratepayers Association attended workshop. Not part of Horseshoe Bay Reserve therefore not included in P of M Amenities available near to the Kiosk for general public. Numerous issues e.g. access, relocation of sites etc, has been recommended in P of M. A feasibility study concerning future of the Caravan Park and possible replanning of site, if deemed feasible, is a recommendation of P of M A new building for Volunteer Coastguard is required, plus possible consolidation, refurbishment, rebuilding of amenities, kiosk etc. Amenities and upgraded picnic facilities will improve parks existing use as a picnic/bbq recreational area Community opinion is divided with this issue.</p>
<p>Mr JC Gribbin</p>	<p><b>Disagree with removing public access road behind Boatman’s Cottage</b> Disagree with removal of road behind Pilot Station</p> <p>Leave road width as is, no need for trailer parking</p> <p>Disagree with need for traffic calming devices</p> <p>Tree planted in 1915 by Barbara Brown has not been mentioned</p> <p>Suggestions for long term viability of Caravan Park</p> <p>Recommend priority for Stormwater Management be raised from medium to high</p>	<p>There are numerous community concerns regarding this proposal. The P of M has been amended to retain this road Rarely used by vehicles with a pedestrian/cycleway creating a greater opportunity for recreational usage Narrowing road width will create greater area for recreational purposed, trailer parking required for tourist use Police and local residents report use of area for car dragging plus to slow car speed will make it safer for recreational users</p> <p>Unknown. Council will consult with Historical Society re: locality and importance of tree Will be addressed in feasibility study as recommended in P of M To be considered subject to available funds.</p>

	Concerns about the Building Precinct	Building precinct is to have a DCP written specifically for this zone as per P of M which would ensure these concerns and that the Reserves values are not compromised.
Karen Osborne	<p>Suggest that bush regeneration should extend along the tidal creek to the west of Buchanan Dve, the bank of SWR creek below the Caravan Park, bank between Horseshoe Bay Beach and Caravan Park</p> <p>Concerns about the Building Precinct</p> <p>Disagree with embellishing the areas of Aboriginal significance as it will possibly attract vandals and intrusion</p> <p>Concerns regarding the removal of carparking spaces throughout the Reserve</p>	<p>P of M to be amended to include these comments</p> <p>A new building for Volunteer Coastguard is required plus possible consolidation, refurbishment, rebuilding of amenities, kiosk etc.</p> <p>These recommendations were put into place as per the request of the Aboriginal Elders of South West Rocks</p> <p>The P of M suggests consolidating and formalizing most carparking areas not removing them</p>
Catherine Mottee	<p>Concerns about the Building Precinct</p> <p>Concern regarding the fence recently constructed along Livingstone St and its non inclusion in the P of M</p> <p>Concerns regarding loss of recreational space to house increased parking</p> <p>Recommend markets be relocated to Prince of Wales Avenue</p>	<p>A new building for Volunteer Coastguard is required plus possible consolidation, refurbishment, rebuilding of amenities, kiosk etc.</p> <p>Required for public safety, following construction of retaining wall and kerbside footpath in Livingstone Street.</p> <p>P of M recommends consolidating the parking and improving traffic flow not necessarily increasing the number of parking spaces</p> <p>Upon consultation it appeared that safety issues and lack of amenities made this option less available</p>
D.B Thomas South West Rocks Progress Association	<p>Recommendations regarding the future of the Caravan Park</p> <p>Concern about the closure of the road behind the Police Station and Boatman's Cottages</p> <p>Remove the dragline, remove SEPP 14 to SWR Creek, change water flows through SWR Creek etc</p>	<p>Many of these suggestions will be covered following a feasibility study of the Caravan Parks future as per the P of M recommendation</p> <p>There are numerous community concerns regarding this proposal. The P of M has been amended to retain this road</p> <p>These issues are outside the scope of this P of M and the sole responsibility of DIPNR</p>
Nikki Perkins SWR Arts Council	<p>Concern regarding the lack of community consultation</p> <p>Concern regarding recommendations to the Salt Water Creek prior to the Salt Water Creek Estuary Management Plan being carried out</p>	<p>Was carried out as per brief and considered adequate.</p> <p>Any issue and management decision directly relating to Salt Water Creek has been referred by the P of M to this Estuary Plan that is currently underway</p>

	<p>Disagree with embellishing the areas of Aboriginal significance as it will possibly attract vandals and intrusion Disagree with extending the alcohol free zone to SWR Creek</p> <p>SWR Arts Council would like to have an input into the proposed cultural walks and recommends the inclusion of a sculptural walk</p>	<p>These recommendations were put into place as per the request of the Aboriginal Elders of South West Rocks Consultation with the SWR Police and comments from the public led to this being recommended in the P of M The P of M has been amended to include these suggestions</p>
<p>Sarah Gunn Gunn &amp; Scott Architects</p>	<p><b>Disagree with the inclusion of a restaurant as it may exclude some park users</b> Recommends that Royal Volunteer Coastal Patrol be relocated to the Surf Club.</p> <p>Recommends a performance venue in open reserve area along SWR creek and behind the School of Arts hall Boundary locations differ in Fig 2.1, Fig 5.0 and Fig 5.1 Old school house in Gregory Street has not been included in P of M</p> <p>Concerns regarding the determination of sites of Aboriginal significance have not been fully carried out</p> <p>Recommendations on various tree species that should be used in the various precincts Recommends that where new facilities are proposed that their location doesn't impose on native vegetation, views or recreational open space Disagrees with the removal of the slipway at SWR Creek</p> <p>Disagrees with installation of fences to rear yard of residences backing on to Salt Water Creek reserve as it could trap native animals</p>	<p>This is still an option to be explored in detail with the community. They currently operate from the Surf Club which does not allow visibility to both Trial Bay and the mouth of the Macleay and SWR Creek. After much consultation with KSC and DIPNR this is the most appropriate location and hence has been included in the P of M The P of M has been amended to consider this as an option upon the completion of a feasibility survey P of M Locality Map amended to suit Precinct Plans This parcel of land is not part of the Reserve and therefore outside the scope of this P of M The Elders of the South West Rocks Aboriginal Community and Councils Aboriginal liaison officer had a significant role in determining Aboriginal sites of significance and their proposed treatment within the Reserve and have been included in the P of M Noted and held for consideration when detail plans developed. Agreed</p> <p>If a foreshore promenade is to be established as per the P of M its removal or crossing over will be required. As it is unmaintained and fairly inaccessible it is not used. DIPNR approve removal. Fences will help control domestic pets from entering the Reserve as well as controlling invasive weed species spreading into the bushland from rear gardens. It is seen as an important element to preserving the natural bushland</p>

# H - 6

	<p>Disagree with bicycle path to coastal edge instead a walking track will suffice</p> <p>Caravan Park amenities should be available to general public Recommend changing boundaries, layout and composition of Caravan Park</p>	<p>The P of M is recommending access and recreational use by all the community to coastal edge (e.g. children, disabled, recreational cyclists) while attempting to link up all of South West Rocks to a cycleway route. The P of M sees this as the perfect opportunity to do so. Amenities available near to the Kiosk for general public. Numerous issues e.g. access, relocation sites etc has been recommended in P of M. A feasibility study concerning future of the Caravan Park and possible replanning of site if deemed feasible is a recommendation of P of M</p>
Robert Pitt KSC	<p><b>Additional relevant policies should be included SEPP's; North Coast REP, Kempsey LEP</b></p> <p>Need to check with DIPNR re accessibility to dredge before proposing to close road</p>	<p>P of M has been amended to include these policies</p> <p>There are numerous community concerns regarding this proposal. The P of M has been amended to retain this road</p>
Marg Mottee	<p><b>Disagree with removing public access road behind Boatman's Cottage</b></p>	<p>There are numerous community concerns regarding this proposal. The P of M has been amended to retain this road</p>
Trevor Hannam	<p><b>Disagree with removing public access road behind Boatman's Cottage</b></p>	<p>There are numerous community concerns regarding this proposal. The P of M has been amended to retain this road</p>
Russell Bowen	<p><b>Numerous recommendations for Saltwater Creek Precinct</b> Recommends increasing parking to Flagstaff Point</p> <p>Numerous recommendations for Horseshoe Bay Precinct Concern about the closure of the road behind the Police Station and Boatman's Cottages Suggests restaurant/kiosk to SWR Creek area Suggests numerous ideas to promote swimming, removal of rocks to ensure channel for boats is maintained, access to Back Beach etc</p>	<p>Most suggestions are already included in P of M P of M amended to recommend formalizing of road to include turning and parking facilities and additional recreation space Many suggestions are already included in P of M There are numerous community concerns regarding this proposal. The P of M has been amended to retain this road</p> <p>Included in P of M These recommendations concern areas outside of the Reserve and therefore are not within the scope of this P of M.</p>
Trial Bay Tourist Park	<p><b>Concerns regarding the retention of the Caravan Park</b></p>	<p>The P of M recommends a feasibility study which will look into all the long term issues and concerns relating to the Caravan Park</p>
Bob Wolcott	<p><b>Concerns regarding the need to upgrade many facilities and the removal of the Caravan Park</b></p>	<p>The P of M recommends the upgrading of facilities and enhancement of natural and recreational areas. The P of M is recommending a feasibility study to determine long term</p>

# H - 7

	Concerned about the Building precinct and what is to be included and added	outcome of Caravan Park A new building for Volunteer Coastguard is required plus possible consolidation, refurbishment, rebuilding of amenities, kiosk etc.
Terry Hemmingway Department of Lands Mid North Coast	<b>Recommends rewording of a number of sentences</b> Suggests more detail of public consultation process be included Recommends that more detail be included about the siting and impacts of the proposed Royal Volunteer Coastal Patrol building and more detail regarding the possible restaurant  Saltwater Creek precinct warrants some fire management considerations The final draft of this P of M must be exhibited for a minimum of 28 days	P of M has been amended to include recommendations P of M has been amended to include this The P of M recommends that these issues be looked at in greater detail as part of the DCP and be included with other proposed buildings to ensure uniformity and planning within this building precinct The P of M has been amended to include some fire protection recommendations Department of Lands to arrange for advertising etc
Ted Weir	<b>Various comments</b>	Difficult to understand – no further action.

Some adjustments have been made to the POM to reflect submissions and a revised draft is available for Council to finalise and submit to the Minister.

Council now needs to determine a date for a Council Workshop to review the issues and adopt the final POM.

***Director's Comment:***

***As per report.***

***Report Implications:***

***There are no financial, policy or statutory implications arising from this report.***

**RECOMMENDATION:**

**That the information be noted and a date be set for the Council workshop.**

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**K J Finnie**  
**DIRECTOR ENGINEERING**